

Norfolk Multi-agency Practice Week

Monday 24 November 2025 – Friday 28 November

Project Vigilant and DAPPA

Gary Owen, Police Sergeant, Community Policing Team

Helen Emerson, MAPPA and DAPPA Manager, Safeguarding & Investigations Command



Welcome

We want people to participate but please use the 'raise hand' facility to ask questions and contribute when others are talking.

Please be considerate to others - together we want to create a safe, open and reflective space to learn.

You can turn on live captions on by clicking on the 3 dots at the top of your screen if you need this. This session will be recorded.

The link to the feedback form will be put in the chat.

Please do take the time to complete it after the session.

Thank you!



Project Vigilant - Norfolk

Preventing sexual harm in our public spaces

Community Policing Team

Contact: PS Gary Owen

Restricted



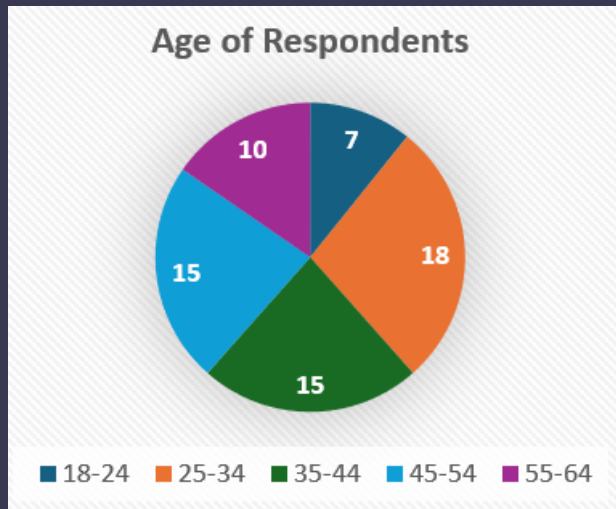
Project Vigilant



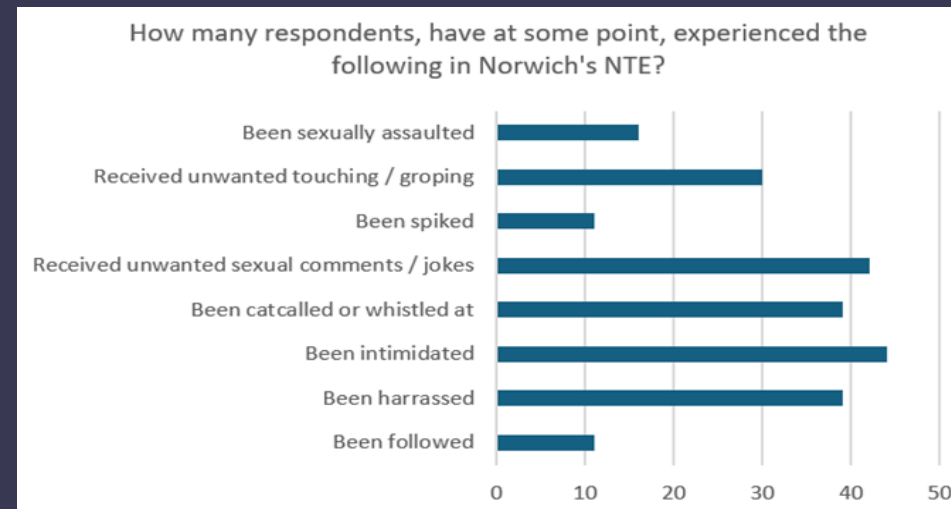
Aiming to prevent sexual violence in the night-time economy through a perpetrator-focused approach, targeting those who prey on vulnerable people

Survey - Women's feelings of safety within Norwich's night time economy

Range of ages surveyed



Experiences of our City NTE



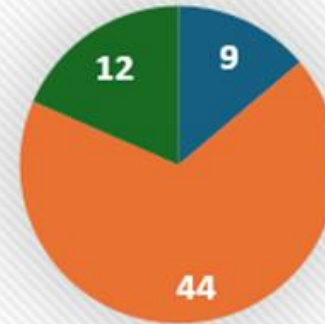
Survey - Women's feelings of safety within Norwich's night time economy

Of the 65 females spoken to, only 9
said that they felt safe

86% of females felt unsafe or unsure
of their safety

43 of the 65 females felt intimidated,
harassed or had been assaulted in
the NTE

Is Norwich NTE generally safe for
women?



■ Yes ■ No ■ Not sure/Prefer not to say

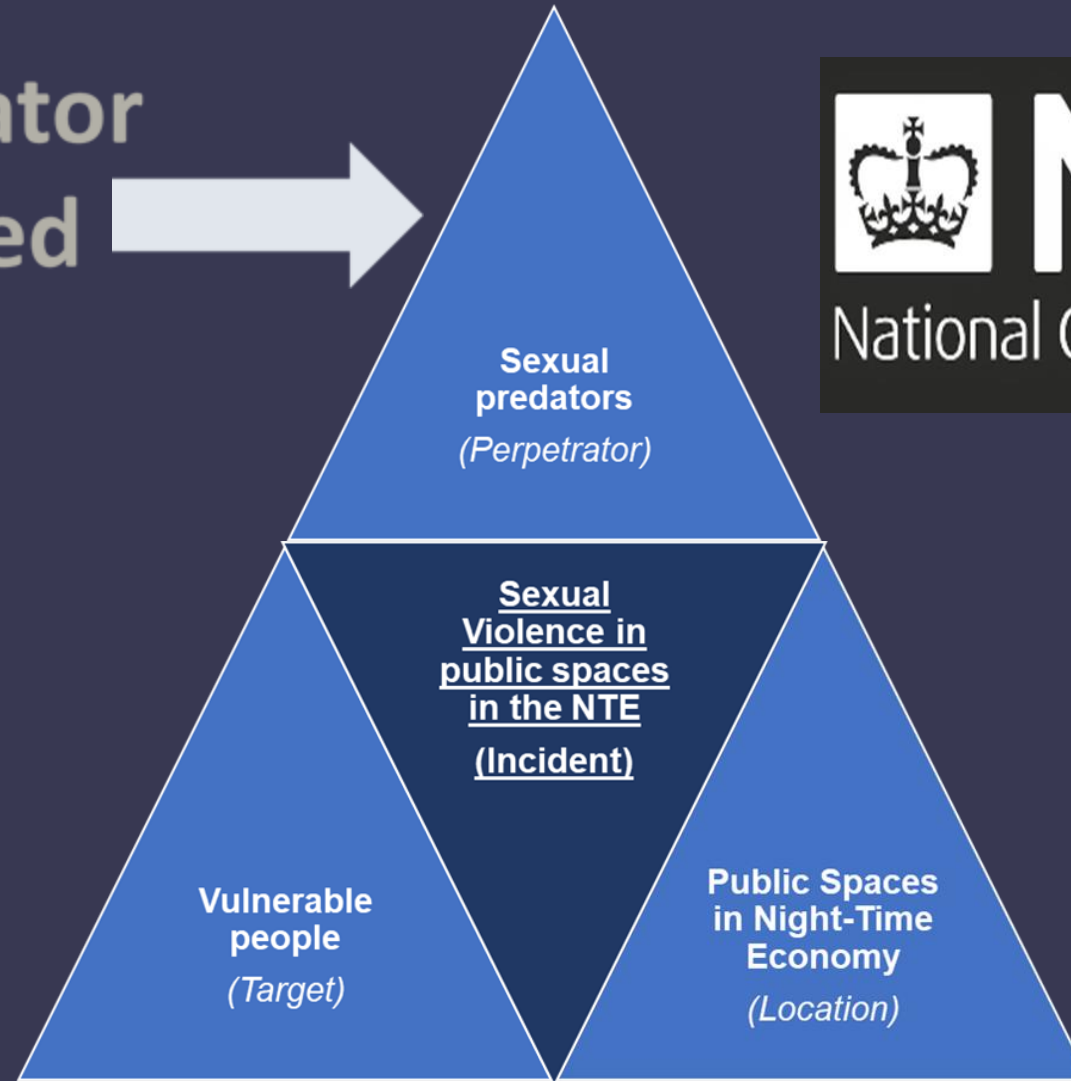
Project Vigilant

Perpetrator
focussed



NCA

National Crime Agency



What we do...

- Proactively identify those displaying predatory sexual behaviour within our NTE
- Plain clothed and uniformed assets to detect, disrupt and process sexual predators
- 2 x plain clothed Behavioural Detection Officers working with double crewed uniformed units to identify and engage with suspects
- Work with intelligence units and safeguarding teams building an intelligence picture around potential offenders and safeguard vulnerable members of the public

What we are looking to achieve...

- Safeguard members of the public
- Gather intelligence to disrupt perpetrators
- Support potential vulnerable people
- Identify missing adults and young people
- Reduction in sexual offences in the night-time economy
- Increased trust and confidence in the police
- Smarter, intelligence-led working practices

Project Vigilant



Plain clothed officers will not
be inside clubs and

Monitoring

Police

Intervention

Intelligence review
and risk assessment

Only uniformed police

Partner
Agencies

Enforcement

Plain clothed officers involved in the
operation are a mixture of
ethnicity and background.

Diversion





Project Vigilant

Launch – White Ribbon Day 2024...

- First patrols conducted in Norwich 31st October 2024, focusing on PoW Road, Queen St, London St.
- Reporting form created and weekly Risk Management meetings arranged
- PSP created to support Project Vigilant patrols
- Internal and external comms launched (White Ribbon Day).
- Survey on feelings of safety in NTE drafted and reviewed, then released and publicised.



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2004 PREVENTING SEXUAL VIOLENCE 2014

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...and through 2025

- Meetings with SARC, TYSS and other key partners
- Patrols expanded to new locations
- Engagement with venues, hotels, and public transport providers.
- More regular patrols
- Focussed patrols at events and busier periods
- Joint patrols with the PCC and other partners



Project Vigilant

Communications

David Harris

Great initiative Norfolk police and keep up the great work you all do to try and keep our County safe

Mark Hodgson

Keep up the good work **Norfolk Constabulary** & co



Norfolk Constabulary 19h · 15
#PROJECTVIGILANT You may see us over the next few months as our trained #ProjectVigilant officers are out and about in Norwich. We have had both uniformed and plain-clothes officers out in the Norwich night time economy helping keep people safe over the last couple of weeks. Sometimes you will see us - sometimes we'll be harder to spot in plain-clothes but we are here! Project Vigilant is about keeping people safe and spotting & predatory behaviour - we will often be involved in checking on vulnerable people and ensuring people are safe. More about Project Vigilant here >> <https://norfolk.uk/28Q6U>



Graham Addison

About time this happened in all towns.

Undercover police to patrol by clubs and bars in Norwich

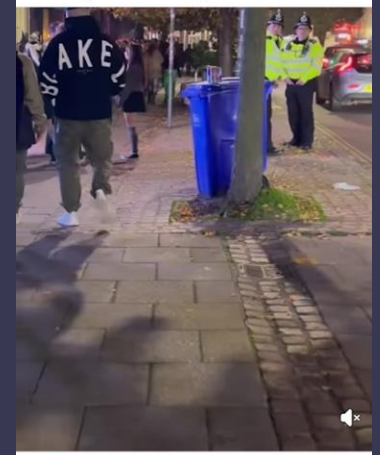


Undercover police are to start patrolling popular clubbing spots in Norwich (Image: Newsquest)

BBC Norfolk 3d · 1
Norfolk Police says plain-clothes officers will be on the lookout at night time.



Norfolk Constabulary 2d · 15
You may see our #PROJECTVIGILANT patrols in the night-time economy in Norwi... See more



48 1 comment 4 shares 7.7K views

cakecrumbsblack 2d

As a parent of girls, this is great





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A year on, where are we now?

- Conducted 100's of proactive interventions
- 38 individuals (and counting) identified and risk assessed
- Evidence towards 2 Sexual Harm Prevention orders for individuals identified by Vigilant patrols
- 50+ PIR's submitted
- Worked with TYSS to learn about vulnerable young people and identify those we may see in the NTE
- Training now delivered to all 5 neighbourhood response teams



Project Vigilant

A year on, where are we now?

- Special Constabulary trained
- Safeguarding and support to numerous adult and young females
- Great relationships with partners
- Wristbands and information cards that display key messaging
- Moved from a pilot to more sustainable BAU policing and integration into core policing
- Recognised by the Home Office and other Constabularies as a leading force for Project Vigilant

What does the future look like?

- More officers trained county wide
- Specially trained Dogs
- Regular deployments and training
- Further Home Office funding
- Bystander products and training
- More technology

...[Safer.](#)

Questions?

And thank you.



DAPPA

25 November 2025



An Introduction

DAPPA is a multi-agency approach to addressing domestic abuse within Norfolk which launched in September 2021.

We identify perpetrators, using statistical analysis, who present the most serious or repeated risk of harm. The approach brings together key partners to work effectively to manage perpetrators of domestic abuse and protect the most vulnerable victims, working together to tackle behaviour and break the cycle of abuse.

How do we identify DAPPA Perpetrators?

The majority of perpetrators are identified via the DAPPA analyst using police crime and incident data.

We use a Recency, Frequency, Gravity (RFG) matrix to identify perpetrators who present the most serious or repeated risk of harm.

DAPPA will also consider appropriate referrals from police and partner agencies for perpetrators not scored through this process.

Monthly DAPPA Meetings

The monthly DAPPA meetings are held on Microsoft Teams and:

- Review progress of any live investigations involving the perpetrator
- Review recent intelligence
- Share partner agency information
- Assess the risk posed to the victim(s) and refer for safeguarding support
- Develop actions to manage risk
- Assess any need for multiagency intervention and support
- Agree timescales for action
- Track outcome and compliance of actions agreed

Perpetrator Intervention

- From DAPPA's inception in 2021, DAPPA included a one-to-one perpetrator intervention programme provided by the Change Project. Unfortunately, the Home Office funding for this came to an end in March 2025 and we are unable to offer perpetrators a structured intervention programme.
- In the absence of the Change Project, DAPPA Officers will refer perpetrators to statutory agencies for other forms of support, looking at offending in a holistic way

DAPPA Outcomes

- 38.2% reduction in RFG score between being on the cohort and the six subsequent months, 54.5% in twelve subsequent months, 61.1% in eighteen months
- 23.5% had not reoffended since being on the cohort, 38.8% had not reoffended with a serious violence crime, 34.7% had not reoffended with a DA-related crime
- Cost of crime per perpetrator on average was £4,018 per perpetrator per month, reduced to £1,581 after leaving the cohort – saving of £2,437 on average per perpetrator per month.
- One nominal reduced from £17,665 to £3,263 per month

Case Study 1

- Perpetrator came to DAPPA attention in May 2025 after he had breached several DVPOs and repeatedly assaulted on/off partner – a vulnerable female.
- Victim had made disclosures to her mum but there were difficulties in her engagement with police colleagues to substantiate the report.
- DAPPA meeting held with significant number of agencies and attendees present.
- Op Engage police team and DAPPA team worked closely to support victim engagement.
- DAPPA engaged directly with housing to make current property safe for victim and then source alternative accommodation. DAPPA worked closely with Probation to secure accommodation for perpetrator away from victim with stringent licence conditions. We also highlighted care and support needs of the perpetrator with Adult Social Care to reduce reliance on the victim. We also worked with housing for the perpetrator, and he was assessed for his own longer-term accommodation, in addition to work with CGL to address substance misuse.
- Police continue to work on a Criminal Behaviour Order for the perpetrator which would ban him from contact with the victim, exclude him from specific areas and require him to engage with services to address his behaviour and substance misuse issues.
- Use of both diversionary and disruptive tactics to problem solve effectively

Case Study 2

- Perpetrator was initially adopted as a DAPPA case in November 2024 and DAPPA worked intensively with him for 8 months.
- He was adopted as the DA perpetrator against his partner but over the course of his time on DAPPA it became clear there were definite crossovers where at times the reported victim was exhibiting signs of stalking and controlling and coercive behaviour. This made investigation and management of risk very difficult.
- Housing authorities were already involved in the case regarding anti-social behaviour and evidence from their case was used to identify and clarify areas of risk and behaviour from both parties.
- Joint work completed between various police teams regarding safety for both parties and reducing impact of an unhealthy relationship for both.
- A Community Protection Warning was issued which prevented the victim from attending the perpetrator's address. This reduced risk to both parties and gave enforcement powers to police to remove her if she was found at the location. This also reduced impact on neighbours.
- Support was offered to both parties to increase independence away from the relationship and reduce likelihood of her attending the address.

Links for further support/ information

- Police - Call the UK police non-emergency number, 101, if you need support or advice from the police and it's not an emergency.
- Daisy Programme - <https://www.daisyprogramme.org.uk/>
- Leeway - <https://www.leewaysupport.org/>
- NCLS - <https://www.ncls.co.uk/domestic-abuse-advice/>
- NIDAS - <https://nidasnorfolk.co.uk/about/>
- Refuge - <https://refuge.org.uk/>

**Please provide
some feedback**

